ITEM 5

North Yorkshire County Council

Scrutiny of Health Committee

13 June 2014

"Right Care First Time" - Improving Urgent Care Services in Scarborough and Ryedale

Purpose of Report

1. The purpose of this report is to bring Members' attention the results of the consultation carried out by the Scarborough and Ryedale Clinical Commissioning Group (SRCCG) between 6 January 2014 and 30 March 2014 on proposals for improving urgent care services in Scarborough and Ryedale.

Introduction

- 2. 'Urgent care' is for a sudden illness or injury that needs treating fast, but is not considered to be a 999 emergency. No appointment is needed to access an urgent care service. Urgent care services should not be used to treat minor symptoms that could wait to be treated by your own GP, pharmacist or even yourself using over the counter medicines.
- 3. The current urgent care services in Scarborough and Ryedale that are included in this review include:
 - GP out-of-hours service
 - Walk-in service at Castle Health Centre
 - Malton Minor Injuries Unit (MIU)
- 4. Initial work carried out by the SRCCG indicated that local people feel the existing arrangements can be confusing in terms of what is available and what will best suit their needs. This can result in poor experiences and delays for patients before they finally receive the care they need. It can also lead to emergency services being used unnecessarily and delays for patients needing that level of care and is also a poor use of money in terms of highly qualified clinicians treating patients with minor symptoms and ailments.
- 5. The consultation was carried out because the SRCCG wants to improve the way that urgent care services are provided by creating a new, integrated urgent care service, in particular because:
 - The contracts for the walk-in service at Castle Health and GP out-of-hours contract are coming to an end.
 - There is growing pressure on A&E departments from people attending with nonemergency needs.
 - People are unsure which service to access for their needs which leads to poor patient experiences.

Consultation Main Findings

- 6. The main findings were:
 - Location of the new urgent care centres is crucial they need to be easily accessible and have free parking as most people access them by car.

- There should be no gap in services between existing contracts ending and the new service launching.
- People are concerned about any impact on other services provided by Castle Health Centre.
- The new service must cater for tourists to the area.
- People are generally happy with the current level of service so the new service must be of the same quality.
- Patients need better access to their own GP i.e. more appointments.
- Concerns over the ability to adequately staff the new centres.
- The need to educate people about the new service once launched.
- Sharing of medical records would make getting the right care, first time, more likely.
- **7.** During May the SRCCG held public meetings in Scarborough, Malton and Filey to share the outcomes of the public consultation.

Next Steps

- 8. The findings from the consultation report will help inform a service specification which will be advertised by the end of June. Healthcare providers will then bid for the tender and once the new service provider has been identified a plan for starting the new service, ensuring there is no gap, will be developed. The new service will launch in April 2015.
- 9. The SRCCG is continuing to provide regular updates on progress with this procurement process. The latest information is available at: www.scarboroughryedaleccg.nhs.uk
- 10. A copy of the consultation report is attached as APPENDIX 1.
- 11. Simon Cox, Chief Officer, representing the SRCCG will be attending the meeting to provide more information and respond to Members' questions.

Recommendations

- 12. That Members note the results of the consultation for improving urgent care services in the Scarborough and Ryedale area.
- 13. That Members note the SRCCG's plans for carrying out a procurement exercise during the summer with a view to announcing the service provider in September/October and for the new service to be launched in April 2015.

Bryon Hunter Scrutiny Team Leader County Hall, NORTHALLERTON

2 June 2014

Background Documents: None

APPENDIX 1

NHS Scarborough and Ryedale Clinical Commissioning Group



Urgent Care Public Consultation Report

May 2014



Contents

Page

3	1.0 Executive summary
5	2.0 Introduction
6	3.0 Purpose of this report
6	4.0 About urgent care
7	5.0 Our vision for urgent care services
8	6.0 How we have listened:
8	6.1 Materials used as a basis for discussion
9	6.2 Clinical and partner engagement
9	6.3 Involvement of scrutiny committees
9	6.4 Surveys
10	6.5 Public meetings
10	6.6 Focus groups
10	6.7 Facebook posts
11	7.0 Analysis of feedback:
11	7.1 Consultation reach
11	7.2 Case for change
12	7.3 The proposal
13	7.4 Location
14	7.5 Aspects of Service
14	7.6 Education
15	7.7 Quality
16	7.8 Additional Comments
16	8.0 Castle Health Centre
17	8.1 Valued Service
17	8.2 Interim Service
17	8.3 Petitions
18	9.0 Conclusion
19	10.0 Next Steps
20	11.0 Data Pack
20	11.1 Media coverage
21	11.2 Consultation demographics
22	11.3 Consultation document questionnaire
31	11.4 Public meetings
34	11.5 Focus groups
36	11.6 Travel questionnaire
38	13.0 Appendices

1.0 Executive summary

NHS Scarborough and Ryedale Clinical Commissioning Group (CCG) undertook a public consultation around urgent care services which ran from 6th January 2014 until 30th March 2014. As part of the consultation, service users and the general public were asked about their experiences of current urgent care services and their views towards a proposed new model of urgent care. The consultation comprised a consultation document, questionnaire (paper and online) and a series of public meetings and focus groups. The key findings are summarised below:

- The consultation as a whole received 724 primary contacts; i.e. those who completed a
 questionnaire, attended a public meeting or took part in a focus group. The overall reach of the
 consultation was extensive with four full-page advertisements in local newspapers and a large
 amount of coverage in local newspapers, radio and online generated by regular press releases.
 Around 5,000 consultation documents were distributed to GP practices, other healthcare
 premises and community venues across the area along with flyers and posters to raise
 awareness of the opportunities to get involved.
- The majority of respondents agree with the CCG's case for change as they believe that:
 - o current urgent care services are confusing
 - o patients should be seen and treated in the same place as much as possible
 - \circ $\,$ something should be done to reduce the pressure and waiting times in A&E $\,$
 - \circ health services should be value for money
 - NHS Scarborough and Ryedale CCG is doing the right thing in terms of reviewing urgent care services
- Although largely positive, views were mixed about the quality of current urgent care services. The walk-in service at Castle Centre is clearly the most valued in terms of quality, with over three quarters of respondents rating it as 'very good'. Although still largely positive, views were more mixed about the quality of other urgent care services in the area, which shows there is room for improvement with regards to quality.
- Some concern was raised regarding quality versus costs, with respondents feeling that if the case for change was driven by cost saving then quality would suffer, and if quality was the driver, there is a risk the service may cost more than existing services.
- Most participants believe that the new model of urgent care will be better than the existing range of urgent care services. Participants feel that the proposed model will, on the whole, make it easier to access care and reduce the time it takes to get treatment. The majority also agreed that it will reduce the likelihood of people attending A&E with minor symptoms.
- The majority of people currently travel 10 miles or less to access urgent care services, mainly travelling by car or public transport. People would not be prepared to travel further for an improved service. People would like some provision for those unable to travel or who are without transport.
- The preferred locations for urgent care services are central Scarborough and Malton. Location of the new service, and particularly the fact that CCG is unable to specify where the new service will be provided from, was raised as a concern by many respondents. When asked about what factors were important with regards to access and location, the main themes were:
 - Ample (free) parking and bicycle racks
 - Access to public transport links

- Accessible for vulnerable people who live in the more deprived areas
- Not to be in place that will create traffic congestion
- In a safe environment that is well lit and secure.
- In terms of services to be considered as part of the new model, participants would like to see emergency dentistry, mental health services, 24 hour access to a GP, pharmacy and x-ray facilities. They would also like the urgent care service to be able to access their medical records and for their own GP to have access to the urgent care records as soon as possible to ensure continuity of care.
- A need for good publicity and public education was identified by participants to ensure urgent care services are properly accessed, and this was particularly demonstrated during the focus groups held with high users of urgent care services.
- Concern was raised regarding the sustainability and viability of established health care services in the area; in particular Scarborough Hospital A&E, Malton Hospital and Castle Health Centre. Concern was also raised regarding the financial implications of large service change.
- Castle Health Centre and its future was raised throughout the consultation, although this was due in part to some people thinking the proposal was to close Castle Health Centre and/or to no longer have a walk-in service in the area (which is not the case). Castle Health Centre and its staff are clearly valued by current and past users and it is felt that its success should be built upon.
- Similarly, there was concern about any potential gap in the walk-in service at Castle Health Centre between October 2014 and April 2015. There is worry that any gap in service will increase pressure on A&E at Scarborough Hospital and that the CCG should respond to this by providing an interim solution.
- The significant increase in population due to tourists, particularly during the summer months, needs to be a key consideration for the new service not just in terms of managing demand, but also how such people will be made aware of and access the new service.

2.0 Introduction

NHS Scarborough and Ryedale Clinical Commissioning Group (CCG) is responsible for identifying and buying (commissioning) the vast majority of health services for around 117,000 local residents. If you are registered with one of the GP Practices in our area, you will typically access health services commissioned by the CCG. The services the CCG commissions fit under the following main areas:

- Planned care
- Urgent and emergency care
- Rehabilitation care
- Community health services
- Mental health and learning disability services

It is important to highlight that the CCG is not responsible for commissioning GP Practices or any other primary care services such as pharmacy or dental services. These services are commissioned by NHS England. The CCG does however have a role to play in ensuring that these services work alongside the services we commission to ensure patients have the best possible experience when receiving care and treatment.

At the heart of the CCG is its Governing Body which is made up of a number of local GPs, healthcare professionals and lay members. The role of the Governing Body is to make decisions about what services should be commissioned based on the needs of local patients and also to ensure that public money is spent in the best possible way. The CCG has established a number of Committees which report into its Governing Body for specific things such as finance, governance and communications and engagement. These committees gather the necessary information in order for our Governing Body to be able to make an informed decision.

The CCG communications and engagement committee has been central to the coordination of this consultation around urgent care services, and for the compilation of this report. In line with section 242 of the NHS Act 2012, the CCG has a duty to involve members of the public in its decision making process by giving them the opportunity to hear about and comment on specific issues to ensure its Governing Body can consider their point of view when making decisions. The committee does this in a number of ways, from holding surveys and public meetings for the general public to facilitating smaller focus groups with actual service users. It also strives to give people who may find it more difficult to get involved in these types of initiatives the opportunity to have their say.

Listening to the views and opinions of others is so fundamental to the CCG's decision making process that it's currently working towards a national framework called the 'Customer service excellence model'. The CCG feels that working to this standard will ensure that the needs and views of local people will remain at the heart of its decision making process.

3.0 Purpose of this report

The purpose of this report is to:

- Explain the approach the CCG has taken to listening to the views of patients, the general public and our stakeholders about our plans for urgent care services in Scarborough and Ryedale
- Present the outcomes from each aspect of its consultation
- Identify key themes across all aspects of the consultation
- Enable the CCG to develop a detailed service specification for the urgent care service that will form the basis of a procurement exercise to secure the best provider for the service
- Enable the CCG to develop a set of criteria on which to assess proposals submitted by prospective providers of the urgent care service.

4.0 About urgent care

Urgent care is for a sudden illness or injury that needs treating fast, but is not considered to be a 999 emergency. You do not need an appointment to access an urgent care service. It is important to point out that urgent care services should not be used to treat minor symptoms that could wait to be treated by your own GP, pharmacist or even yourself using over the counter medicines.

Type of care	What it's for	Current services in Scarborough	Current services in Ryedale
Emergency care	For serious or life threatening symptoms that need immediate attention	 999 ambulance Self-presentation at A&E in Scarborough or York 	 999 ambulance Self-presentation at A&E in Scarborough or York
Urgent care	For sudden illness or injury that needs treating fast but is not an emergency	 Walk-in service at Castle Health Centre* GP Practice (during opening hours) GP out-of-hours service 	 Malton Minor Injuries Unit (MIU) GP Practice (during opening hours) GP out-of-hours service
Non-urgent care	For minor or recurring symptoms	 GP Practice Pharmacy Self care	 GP Practice Pharmacy Self care

Urgent care fits between non-urgent and emergency care, as show in the table below:

*It should be noted that we are only reviewing the walk-in service provided at Castle Health Centre – the registered patient list and other services provided there are not part of this review.

In terms of urgent care it is important to highlight that the current services are provided by three separate organisations. This means we have three separate contracts for each urgent care service, as shown in the table below:

Urgent care service	Provider	Contract expiry date
Walk-in service at Castle Health	Echo Access Ltd	October 2014
Centre		
Malton Minor Injuries Unit	York Teaching Hospitals NHS	April 2015
	Foundation Trust	
GP out-of-hours service	Primecare	April 2015

The CCG is required by law to undertake a procurement process to retender any new service it commissions.

In terms of who uses urgent care services, it is likely that everyone will need to access them at some point in their lives. However, the CCG knows there some groups of people who are more likely to require urgent care than others. These include:

- Parents and carers of young children
- Young adults
- Elderly patients over the age of 80
- People who have moved to the area from other countries where they would usually go to the hospital for urgent care needs

5.0 A vision for urgent care services

The CCG believes there are great opportunities to improve urgent care services in our area to ensure that patients get the right care, first time. Due to the fact that the CCG currently has a number of separate urgent care services that don't work together, it knows that people are unsure about how and when they should be used. One of the main problems with this is that many people resort to accessing emergency services like A&E or calling 999 with symptoms that really should have been treated by an urgent care service. The impact of this is significant as it creates significant pressure on emergency services leading to increased waiting times and risk around the quality of care being provided. It often means that patients don't receive the right care, first time and have to access multiple services before receiving the treatment they need.

The CCG's vision for urgent care is a service that:

- Is designed with the patient at its heart
- Ensure patients receive an accurate diagnosis, in the quickest possible time, without having to access multiple services
- Is available 24/7, 365 days per year

We CCG has developed an outline of a model that it feels will make its vision for urgent care a reality. The main elements of its proposal are to:

• Create two urgent care centres, one based in Scarborough and one based in Ryedale. The services provided at these centres would be accessible 24 hours a day, seven days a week

- Provide a range of services at the urgent care centres that aim to provide all types of treatment for urgent care needs. This will include things like:
 - Walk-in service where patients will see a doctor or nurse without the need for an appointment
 - Treatment for injuries like cuts, sprains, burns and fractures
 - Diagnostics which include things like x-rays, ultrasound and basic blood testing
 - o Support for patients with mental health problems
 - o Out-of-hours home visits when appropriate
 - o Out-of-hours telephone consultations when appropriate

The new urgent care service would be provided under a single contract with a single provider. This would not only be more cost effective than having three separate contracts, but would also ensure that urgent care services across Scarborough and Ryedale are more integrated (meaning each part of the service can work together). This will result in a better quality of service for patients.

The CCG is unable to specify the exact location of the urgent care centres as this could limit the process it must follow in order to find the best provider for the urgent care service. However, the feedback obtained during the consultation will be used as a basis for developing criteria on which to score each proposal in terms of location and accessibility.

6.0 How we have listened

In line with the CCG's communications and engagement strategy, a number of different methods have been used in order to hear the views of as many people as possible in relation to the proposals. This section of the report explains the opportunities people have had to share their views.

6.1 Materials used as a basis for discussion

The main supporting document that was used as basis for the consultation was the 'right care, first time' consultation document. This document explained in detail the characteristics of urgent care, the reasons for improving urgent care services, a broad outline of the proposal and most importantly how people could get involved. Around five thousand copies of this document (along with a survey and prepaid envelope) were printed and an electronic version was made available on the CCG website.

Printed copies were distributed to GP Practices, urgent care services and a range of community venues across Scarborough and Ryedale. Copies we also made available to people who attended the public meetings.

In order to make the contents of the document as accessible as possible, a video was also produced which was available to watch on the CCG website. This video also formed the basis for the public meetings.

The document was also available in other formats, such as large print, Braille and in other languages upon request.

6.2 Clinical and partner engagement

Prior to this consultation the CCG sought input from its Governing Body, Council of Clinical Representatives (CCR) and a range of other organisations involved in health and wellbeing.

A workshop was held with the Governing Body to work through the reason for reviewing urgent care services and develop the proposal on which we have engaged on. Further workshops have subsequently been held with Governing Body members about different elements of the procurement process.

In addition to this, the CCG also held a half-day interactive event for local clinicians and partners to hear about plans and share their views. The event, which was held on 27 November 2013 at the Downe Arms in Wykeham, was attended by 49 representatives from primary care, secondary care, local authority and voluntary/third sector organisations. The format of the event gave attendees the opportunity to discuss the issue in groups of people with similar interests and later in mixed groups. Areas of support and concern were recorded on cards and shared during a feedback session. This enabled the CCG to highlight a number of actions for consideration alongside the feedback obtained during the public consultation.

6.3 Involvement of scrutiny committees

The CCG has actively engaged with the local and regional scrutiny committees to ensure they are aware of the proposals and the approach taken for this consultation.

Presentations were given to the Scarborough Borough Council Health and Wellbeing Scrutiny on 11 December 2013 and the North Yorkshire County Council Scrutiny of Health Committee on 17 January 2014. Both committees showed great interest in the plans and supported the approach for giving the wider public the opportunity to get involved. The CCG has pledged to keep both Committees informed of progress.

6.4 Surveys

Two surveys were produced as part of our consultation. The main survey, which was enclosed with the 'right care, first time' document and also hosted on the CCG website, included a range of questions designed to obtain people's views on the following themes:

- Experiences of current urgent care services
- Our rationale for reviewing urgent care services
- Views towards our proposal
- Personal information to help ensure our analysis is based on a representative sample

Completed surveys were returned to and inputted by North Yorkshire and Humber Commissioning Support Unit, who have supported us with running this consultation.

As we recognised early on in the consultation that accessibility and location of the urgent care centres was going to be of high importance, we also undertook a separate survey around travel.

A travel questionnaire was handed out to patients accessing existing urgent care services. This was undertaken to corroborate questions relating to travel in the consultation document questionnaire.

People responding to the consultation document questionnaire would be drawing on experience that could be two years old, whereas respondents to the travel questionnaire would be drawing on much more recent experience.

6.5 Public meetings

A series of public meetings were held to give people the opportunity to hear the plans in person and give them the opportunity to pose questions to a panel of CCG Governing Body members. The format of the meetings involved playing the right care, first time video and then holding an open question and answer session. Four meetings were initially scheduled, with an extra meeting being held in response to requests from members of the public. Each question and answer sessions was recorded to enable transcripts to be produced to aid the analysis.

Details of the meetings are given below:

Date	Venue
Thursday 20 February 2014, 7pm	The Street, Scarborough
Wednesday 26 February 2014, 7pm	Ryedale District Council, Malton
Wednesday 5 March 2014, 2pm	Eastfield Community Centre, Scarborough
Thursday 13 March 2014, 7pm	Evron Centre, Filey
Saturday 29 March 2014, 10am	Scarborough Library, Scarborough

6.6 Focus groups

Four focus groups were conducted with members of the public who are more likely to access urgent care services. These groups were identified using existing service data and included young people, parents of younger children and elderly people over 80. Focus groups were subsequently held with: students from Yorkshire Coast College, parents attending the "Blue Door" and "Seamer Tots" parent and toddler groups, and residents at Bell Close sheltered housing.

Participants were asked, unprompted, to list health services that they access. This was to gauge what services people are aware of and regularly access. The group was then asked what they would do, and what services they would access, in four different urgent care scenarios (these can be seen in the appendices on page 38). The leaflet "Is A&E for me" (page 39), which was produced by the CCG, was then discussed and the scenarios revisited to see if the participants would change their decisions.

This work was undertaken to see how people choose services and what impact existing patient information would make. It will also support the tender criteria relating to patient and public education of the new urgent care service.

6.7 Facebook posts

During the consultation a facebook group and petition was established by members of the public as a pledge to 'Save Castle Health walk-in centre'. Although this facebook page was outside of the CCG's control, the comments posted on the page have been considered alongside the other feedback received.

7.0 Analysis

During the consultation a number of similar themes emerged across all engagement methods. These have been grouped together into areas that will help determine the urgent care service specification that will be put out to tender.

The full results of the consultation can be found in the data pack beginning on page 20.

7.1 Consultation reach

The CCG publicised the urgent care consultation through four full-page advertisements in the Scarborough News and the Malton Gazette. In addition to this, the CCG received a large amount of local media coverage, the detail of which can be seen on page 20. Overall, based on readership and listenership statistics, we believe the reach of the consultation has been in excess of 200,000 people.

Around 5,000 consultation documents were sent to GP Practices, other healthcare premises and community venues across the area along with posters and flyers prompting the opportunities to get involved.

A dedicated page to the 'Right Care, First Time' consultation was added to the CCG's website which attracted 1,007 unique visitors. This website content contained a video outlining the proposal, details of the public meetings, a link to online versions of all documentation used during the consultation, and the opportunity to complete the main consultation questionnaire online.

The consultation as a whole had 724 primary contacts, i.e. those who completed a survey, attended a public meeting or took part in a focus group, a breakdown of primary contact demographics can be seen on page 21.

7.2 Case for change

The majority of respondents agreed with the five statements put forward that make up the case for change.

"The current urgent care services are too complicated – it is hard to know which service to go to and when". This was the only statement where views greatly differed between respondents in Scarborough and those in Ryedale. Slightly more Scarborough respondents disagreed with this statement than agreed, whereas two thirds of Ryedale respondents agreed with the statement (charts can be seen on page 23 and 24). This spread of responses indicates that there is some confusion regarding urgent care services. This was also confirmed during the focus group sessions held with potential high users of service when participants were asked what services they would access based on four scenarios (these can be found on page 38). Initial unprompted discussions highlighted that some people were not aware of the full range of urgent care services, and those who were aware of services, were unsure of opening times.

Nearly all respondents agree that *"patients should be seen, diagnosed and treated in the same place as much as possible"*. In Scarborough 84.5% agree and in Ryedale 92.5% agree. People in Ryedale are more likely to travel further to services than in Scarborough (see page 27). This would explain the higher level of agreement.

The majority of respondents agree that *"something should be done to reduce the pressure and waiting times in A&E departments"* with 96.8% of respondents in Scarborough agreeing and 93.4% in Ryedale. The majority of respondents also agree that *"health services in Scarborough and Ryedale should represent value for money for me as a taxpayer"* with only a slight variation between Scarborough respondents (78.9% agree) and Ryedale (91.2% agree).

Overall there is agreement with the statement *"the Clinical Commissioning Group is doing the right thing by reviewing local urgent care services"* with two thirds of all respondents agreeing. There was some variation between Scarborough (65.4% agree, 20.2% disagree) and Ryedale (82.4% agree, 8.8% disagree). It is believed that this differential is due to the strength of feeling towards the walk-in service at Castle Health Centre that has been experienced throughout this consultation and has led to some messages becoming confused (such as the CCG is proposing to close Castle Health Centre). However, two thirds of Scarborough respondents agree that Scarborough and Ryedale CCG is doing the right thing by reviewing urgent care services.

There was some concern raised at the public meetings, and in the free text sections of the questionnaire, regarding the financial and quality aspects of the case for change. There was concern that the review of urgent care services was a cost saving exercise and that if this was the case then quality would ultimately suffer. Equally there was concern raised that if the case for change was based on quality, then it would ultimately cost more than the existing service.

7.3 The proposal

Participants in the consultation believe that the principles of the proposed model of urgent care will result in a service that is better than the existing collection of urgent care services. 67.4% of Ryedale respondents and 45.2% of Scarborough respondents agree the proposal will improve urgent care services in the area. Whereas 19.6% of respondents from Ryedale and 29.2% from Scarborough felt the proposal would not improve urgent care service. The proposal received positive feedback at the focus group sessions conducted with potential high users of service. Some concerns were raised at the public meetings and in the additional comments sections of the questionnaire about how the principles would be practically realised. These concerns have been grouped into the key themes of location, aspects of service, education, quality and financial aspects. These are covered in more detail later in this report.

"It is proposed that there will be two urgent care centres, one in Scarborough and one in Ryedale. Both will be open 24 hours a day, 7 days a week, 365 days a year" - 55.1% of Scarborough respondents thought the proposed service would be an improvement on the current services and 27.4% felt it was about the same as the services they have now. This was higher in Ryedale with 71.4% of respondents feeling the proposed service would be an improvement and 20.9% felt it was about the same. 24/7 access to urgent care services received a number of positive comments at the public meetings and in the free text sections of the questionnaire.

67.3% of Scarborough respondents and 81.3% Ryedale respondents agree that the *"urgent care centres will make it easier to get care and treatment for urgent care needs"*. 60.2% of Scarborough respondents and 67.8% of Ryedale respondents agree that the *"urgent care centres will reduce the time it takes to get treatment for urgent care needs"*.

"The urgent care centre will reduce the likelihood of people going to A&E with minor symptoms" received very little variation across Scarborough and Ryedale. Over 70% of respondents agree that the proposed plan would reduce attendance in A&E with minor symptoms. However, some concern was raised at the public meetings and the free text sections of the consultation questionnaire that the capacity issue, and increased waiting time, would merely transfer from A&E to the urgent care centre. The charts demonstrating these findings can be seen on pages 25 - 27.

7.4 Location

The CCG could not specify the exact location of the urgent care centres as this could restrict potential providers wishing to tender for the urgent care contract. However, the CCG can set criteria that the locations of the urgent care centres must meet.

There is a marked difference between Scarborough and Ryedale responses relating to methods of travel and distance travelled to services. The charts on page 23 show that around 50% of Scarborough respondents travel to and from urgent care services by car, 33.8% walk to service, and approximately 10% take the bus. In Ryedale, respondents primarily drive, 84.6% drive to services and 90.7% drive home; 9.2% walk to urgent care services. Between 1% and 2% of respondents in Scarborough and Ryedale cycle to and from urgent care services.

The consultation document questionnaire asked if respondents would travel further for a better service. Only 34.2% of Scarborough respondents would and 52.1% would not. Ryedale respondents were split quite equally with 41.9% of respondents would and 40.9% would not travel further to a better service. 97.9% of respondents in Scarborough five miles or less to access urgent care services, whereas 82.2% of Ryedale respondents travel 10 miles or less. Overall 93.9% of respondents across Scarborough and Ryedale travel 10 miles or less. To ensure that patients are not traveling further than they are at present any new location of urgent care services should have 90% of the population within a 10 mile catchment area.

The public meetings and additional comments sections of the questionnaire identified a number of general criteria for the location of the urgent care centres. The two most requested criteria are free on-site parking and good public transport links during the centre opening times. These criteria are reinforced by the travel data collected. Provision for those without access to transport, or those who are unable to travel, were also highlighted as important. It was suggested that this could take the form of patient transport or mobile practitioners providing home/community visits.

Security was also a highly raised issue. Respondents requested that urgent care centres and related car parks be well lit, employ security personnel (particularly at night) and that waiting areas be appropriately designed to ensure that the general public are not exposed to service users who may be under the influence of alcohol or drugs, or who are violent.

Accessibility of the urgent care centres was also discussed. Respondents raised the issue that some of the existing facilities could be more accessible for disabled service users and those with sensory impairment. It was felt that signage to the centres, and within the centres, should also take this cohort of patient's needs into account. Scarborough and Ryedale's tourist population was also discussed, it was felt that the location of the urgent care centres should take into account the

increase road traffic during high season and that the services should be centrally located to make it easier for the vising population to access if required.

The town centre was the most named location for Scarborough based on the good transport links and accessibility for tourists. Out of town locations were suggested on the premise that this would avoid traffic congestion. Although the Scarborough Hospital site was suggested by some, the poor public transport links and parking were given as reasons not to locate the service there. If an out of town location is considered, outreach to the town centre would be essential.

The St Mary's site on Dean Road, also known as the Tesco site, was the next most named location in Scarborough. This site does fulfil a number of the criteria suggested by the consultation responses in that it is near the town centre, has space for parking, has good public transport links and has had previous health services located there.

The most suggested location for Ryedale was Malton, in particular the Malton Hospital site as it is centrally located with car parking. Other suggested locations included Pickering and Thorton-le-Dale. As the majority of respondents in Ryedale drive to and from services, car parking provision should be one of the primary considerations when choosing a site.

7.5 Aspects of service

Participants in the public meetings and the consultation document questionnaire listed a number of services that hoped would be part of the new urgent care model. The most discussed services included emergency dentistry, mental health services (including provision for learning disabilities, and counselling) access to a pharmacy (particularly in Ryedale), and 24 hour access to a GP.

Provision of diagnostics across Scarborough and Ryedale was raised at the public meetings, particularly in Ryedale. X-ray was the most requested diagnostic service.

Access to patient records was raised at the public meetings and in the questionnaire. Participants would like the urgent care service to have access to their medical records and they would also like the urgent care records to be made available to their GP as soon as possible to ensure a continuity of care.

It was suggested during the public meetings that telephone triage would be a useful service to include in the urgent care model; however the focus groups identified the use of NHS 111 as a source of support and advice on where to best receive treatment and self-care. It may be advisable to form a closer working relationship with NHS 111 as the launch of the new urgent care model draws closer.

7.6 Education

Awareness and education regarding urgent care services was raised at the public meetings and through the questionnaire. This was not limited to the awareness of the general public, but also ensuring that healthcare professionals and other people who are likely to advise the public to access urgent care services e.g. work place first aiders and wardens for sheltered housing. This is supported by the findings that existing urgent care services are confusing (see charts page 23). There was a

feeling that people do not know what an urgent care need is, and that "people who want to, will just go to A&E regardless".

The focus groups with people who are more likely to access urgent care services gave further insight into the need for a publicity campaign and strategy for educating the population regarding urgent care services. Participants were asked what they would do in four different urgent care scenarios (please see page 38). Unprompted, all groups suggested A&E as a possible course of action for the various scenarios along with other services, however A&E was one of the first options discussed. The participants were then given a leaflet entitled "Is A&E for me?" developed by the CCG, which recommends accessing different services for certain needs. They were then asked if they would change their decision regarding which services they would access. All of the groups changed their suggested course of action, with the exception of the scenario involving the elderly lady who had scolded herself; the justification being that because she was older there may be other health complications that would mean they would still access A&E. The only group that did not do this was the elderly group from the sheltered housing, who would self-manage until they were able to access their GP, or to the point that the pain became unbearable.

There was a marked difference between the prompted and unprompted responses, to the point where participants said they would not access A&E, but would either self-manage, access urgent care services or wait for their GP. The scenario that divided opinion was the little girl with a fever when discussed with the parent toddler groups. When prompted they wouldn't access A&E in the first instance, and would try an alternative; however they felt that if it was serious they would know by their child's behaviour and response to other options and so would still access A&E if they felt their child condition was deteriorating.

The focus groups clearly demonstrate that with access to even a small amount of information, service users are likely to change how and when they would access services.

7.7 Quality

The majority of respondents to the consultation document questionnaire had accessed one or two urgent care services in the last two years (please see charts on page 22). Their experience in general is good, with respondents stating that their experience of; Castle Health Centre walk-in was very good (78.2%) or good (17.8%), Malton Minor Injuries Unit was very good (54.7%) or good (18.8%) and Scarborough A&E was very good (21.6%) or good (34.7%).

Experience of Ryedale GP out of hours services was good with half of respondents stating the service was very good or good (50.0%) or OK (35.0%). Experience of Scarborough GP out of hours services was OK with almost equal amounts of respondents stating the service was very good or good (37.6%) or OK (39.3%). This shows that there is a notable variation in patient experience between the highest rated service and the lowest rated service. By combining the services into two urgent care centres, it is likely that the variation between services within a geographical area would be reduced as they would be operated by the same provider.

The public meetings and free text responses to the questionnaire highlighted how valued Castle Health Centre walk-in service and Malton Minor Injuries Units are. It is important that the success of these services is built upon and the level of experience is maintained. This could be achieved by having patient experience measures as part of the contractual quality monitoring. These measures should be developed by looking at what service users value within each of these services.

7.8 Additional Comments

The various consultation methodologies identified a number of concerns that would not directly influence the service specification, but related to changes to the current urgent care services.

The viability of other healthcare services provided alongside the urgent care services was highlighted. In particular, there is concern that moving activity out of Scarborough A&E could result in the closure of the department due to reduced numbers using the service. There is also a fear with regards to Malton Hospital where the minor injuries unit is currently located. There are also concerns regarding the other services that Castle Health Centre provides, particularly those services targeted at the vulnerable, homeless and those dealing with addiction.

There are financial concerns relating to the deficit carried over from the former Primary Care Trust. There is a feeling that the review of urgent care is a cost saving exercise, and if this is the case, there will ultimately be a reduction in service quality. There are also concerns that the new model of urgent care will be more expensive than the existing service and that other services will suffer as a result. There is a feeling that there is a desire to build new urgent care centres and that this will be difficult within the time and financial constraints. It was suggested that use of existing property would be more prudent.

There are also concerns relating to staff. There is a fear that local expertise will be lost if services are decommissioned and that there will be difficulty in finding the appropriate skill mix to staff the proposed model for urgent care.

A desire to improve GP access was cited at a number of the public meetings. Participants felt that it would be better to see your own GP than to access urgent care services. A number of contributors at the public meetings referred to a time when they found it much easier to see their GP at short notice and, if that was still the case, there would be fewer people attending A&E with minor ailments (and therefore less need to change existing urgent care services).

8.0 Castle Health Centre

Although the walk-in service at Castle Health Centre is only a part of the existing urgent care service, it was one of the most raised subjects in public meetings and in the questionnaire. This in part may be due to some messages becoming confused in the public domain and people thinking the walk-in service would be lost. The only service that Castle Health Centre provides that is within the scope of the consultation is the walk-in element. This is not being closed, it is being retendered; which is a legal obligation when contracts come to an end. The other services provided by Castle Health Centre do not fall under the jurisdiction of the CCG, but are within the remit of NHS England.

8.1 Valued service

Castle Health Centre is clearly an extremely valued health service. The walk-in element is particularly valued with respondents reporting that they are seen quickly by an excellent team of professionals. The CCG should take on board the praise given to Castle Health Centre walk-in service throughout this consultation, and seek to develop quality measures to ensure that the new urgent care service builds on its success.

8.2 Interim

Concerns were raised regarding the period of time between the walk-in centre contract expiring (October 2014) and the new urgent care service launching (April 2015). A large number of respondents felt that this gap in service would have a negative impact on the community who use the service as well as a significant cost implication; educating the public twice, once for an interim solution and again regarding the new service. There is a strong feeling that Castle Health Centre should continue to provide a walk-in service at least until the new urgent care service. Based, in part, on the strength of feeling regarding the walk-in service provided by Castle Health Centre, the CCG is currently in negotiations to determine how this could be achieved.

8.3 Petitions

Two petitions were delivered to the CCG during the consultation period, and will be formally received by Scarborough and Ryedale CCG Governing Body on 28th May 2014.

The first petition was presented at the CCG offices on Friday 28th March, and had received 2188 signatures. The petition statement is below:

"We the undersigned call on the Clinical Commissioning Group to ensure that the Castle Health Centre walk-in service for non-registered patients is kept open. We ask that any improvements to the urgent care services in the area build on the success of Castle Health Centre. The Centre has established a key role in the healthcare of Scarborough, and should be central to the delivery of future urgent care services. We also believe that there should not be a break in urgent care services currently offered, between the end of September 2014 and the launch of the new urgent care service."

The second petition was presented at the public meeting on Saturday 29th March 2014, at Scarborough Library, and had received 1376 signatures. The petition statement is below:

"We the undersigned call on the Clinical Commissioning Group to ensure that the Castle Health Walk-in Centre is kept open and that any improvements to urgent care it proposes build on the success of the Castle Health Centre. The Centre has established a key role in health care in Scarborough and should be central to the delivery of future urgent care services."

The CCG should acknowledge that these petitions support the strength of public feeling towards the walk-in service provided at Castle Health Centre.

9.0 Conclusion

Based on the findings of this consultation, the following considerations should be taken into account in the development of the service specification for the new urgent care service.

Location

- Urgent care centres should be located so that 90% of the population fall within a catchment area of 10 miles
- The urgent care centres should have free parking, good public transport links, and provision for cyclists (ie bicycle racks)
- The impact of increased population on capacity and traffic congestion during tourist seasons should be taken into account when locating the urgent care centres
- Urgent care centre sites should be well lit and have appropriate security personnel, for the benefit of patients and staff alike
- Waiting areas should be designed in such a way that vulnerable patients and children are separate from those who may be violent or under the influence of drugs or alcohol
- Urgent care centres should have appropriate adaptions for those with sensory, physical or mental disabilities; this should include access and signage

Aspects of services

- The urgent care centres should have access to emergency dentistry, mental health services, 24 hour GP coverage and pharmacy
- Patient's existing medical records should be available to the urgent care centre staff and GPs should have access to urgent care records as soon as possible to ensure a continuity of care
- Urgent care services should work closely with the NHS 111 service, ensuring appropriate telephone triage and signposting is available.
- Provision for those unable to travel, or without transport should be made

Education

- The new model of urgent service should be well publicised. In addition to the general public, healthcare professionals, those who are likely to advise people to attend service e.g. first aiders, sheltered housing wardens, schools and colleges, should also be targeted
- Public information should support decision making as well as give details of service. It should also be available in appropriate formats targeted at those who are most likely to access the urgent care service

Quality

• Patient experience should form part of the urgent care service performance and quality measures. The new service should aim to maintain or build upon the current quality of services

Interim walk-in service

- The interim service covering the period between October 2014 and April 2015 should cause minimum disruption to the population it would serve to avoid confusion
- The possibility of using the existing service provider should be explored

Additional Findings

- Improvement to existing GP access should be explored for urgent care needs. This should complement the proposed urgent care model
- Sustainability and viability of established health care services in the area should be considered in the implementation of the new urgent care model; in particular Scarborough Hospital A&E, Malton Hospital and Castle Health Centre
- The financial implications of the new urgent care model should not impact upon other health services commissioned by NHS Scarborough and Ryedale CCG, nor should they risk budgetary deficit
- The existing staff and their expertise should be consolidated in any changes to urgent care services

10.0 Next steps

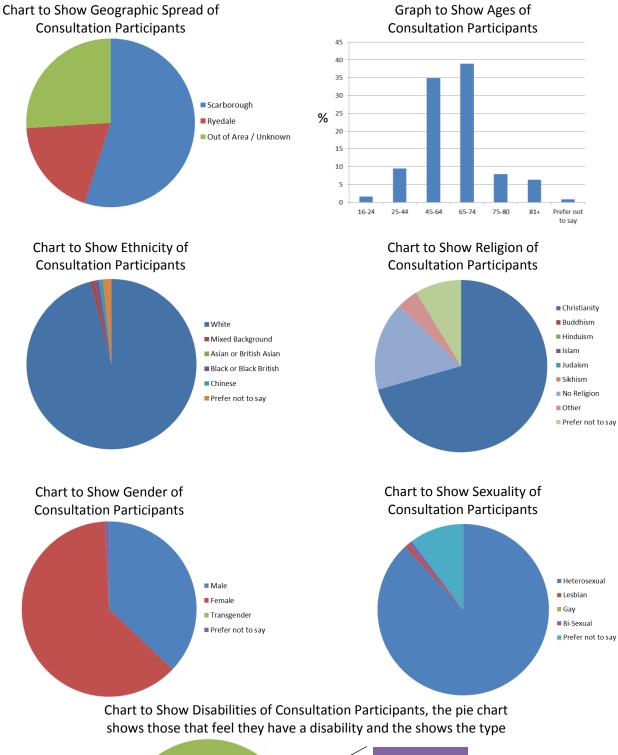
The findings from this report will help inform a service specification which will be advertised at the end of May. Healthcare providers will then bid for the tender, which will be awarded at the end August 2014. The new service provider will be announced in September 2014 when a plan for starting the new service, ensuring that there is no gap, will be developed. The new service will launch in April 2015.

NHS Scarborough and Ryedale CCG will continue to provide regular updates on progress with this procurement process. Please visit <u>www.scarboroughryedaleccg.nhs.uk</u> for the latest information.

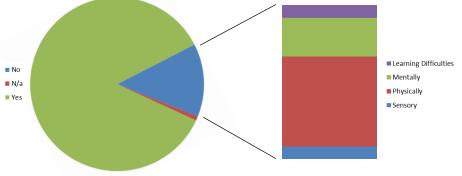
11.0 Data Pack

11.1 Media Coverage

Media	Pieces	Coverage
Yorkshire Coast Radio	 CG to Review NHS Services In Scarborough (online, 19.11.13) Discussion on Health Services in Scarborough and Whitby (online, 17.01.14) Meeting Held About NHS Changes In Scarborough (online, 20.02.14) Petition Launched to Save Scarborough Health Centre (online, 21.02.14) Petition Grows to Save Scarborough's Health Centre (online, 13.03.14) 	50,900 listen aged (15+)
Gazette and Herald	 Health service bid to improve patient care (Page 6, 20.11.13) Calls to keep care service at hospital (Page 6, 05.03.14) 	25,000
Malton and Pickering Mercury	 Shake-up of health service (Page 9, 20.11.13) Urgent care consultation (Page 6, 02.01.14) Review begins into urgent health services – Public survey forms part of consultation (Page 6, 08/01/13) Right care, first time – Improving urgent care services in Scarborough and Ryedale (Page 17, 15/01/14) Right Care, First Time (Page 19, 19.01.14, Advert) Right Care, First Time (Page 13, 12/02/2014, Advert) Right Care, First Time (Page 17, 15/01/14 Advert) Ambitions outlined for urgent health care (Page 3, 05/03/2014) Last chance to have your say on care changes (Page 5, 26.03.14) 	7,110
The Scarborough News	 Walk-in centre, GPs and Casualty in huge shake-up (Page 1, 21, 21.11.13) Consultation on changes to health services to begin (Page 8, 02.01.14) Chance to shape the future of healthcare (Page 3, 09.01.14) Filey GP urges public to partake in health consultation (Page 79, 09.01.14) GP's call for a health village on Dean Road 'supermarket' site (Page 9, 16.01.14) Meeting over health proposals (Page 99, 16.01.14, Filey , Hunmanby Mercury) Improving urgent care services in Scarborough and Ryedale (Page 1, 25, 16.01.14, Advert) Urgent care under spotlight (Page 81, 06.02.14) Urgent Care spotlight (Page 81, 13.02.14, Filey , Hunmanby Mercury) Health meeting at The Street (Page 11, 13.02.14) Chance to discuss the future of local healthcare services (Page 5, 20.02.14) Health debate on future of urgent care (Page 5, 27.02.14) Chance to discuss health shake-up (Page 99, 27.02.14) Opinions flood in over major health shake-up proposals (Page 14, 13.03.14) Showdown meeting over health proposals (Page 75, 13.03.14, Filey , Hunmanby Mercury) Patients make their voices heard over walk-in centre (Page 5, 27.03.14) 	39,573
Yorkshire Post	 Health chiefs invite thoughts about access to urgent care (Page 13, 06.01.14) Doctor's pledge over NHS urgent care services in town (Page 8, 22.02.14) 	96,468
Minster FM	Minor Injuries Unit At Malton Hospital Reviewed Again (9:30am, 07.01.2014)	81,000
BBC Radio York	 Right Care, First Time (9:30am, 07.01.2014) Urgent care review in Scarborough and Ryedale (6:30am, 21.02.14) 	81,000
The Press	 Malton Minor Injuries Unit could return to 24/7 opening (Page 16, 09.01.14) Scarborough talks on care services (Page 15, 11.03.14) 	61,653
Whitby Gazette	• Have your say on health (Page 10, 17.01.14)	42,000
Gazette and Herald	Invitation to have your say on Ryedale urgent health care services plan (online, 19.02.14)	25,000



11.2 Consultation Demographics



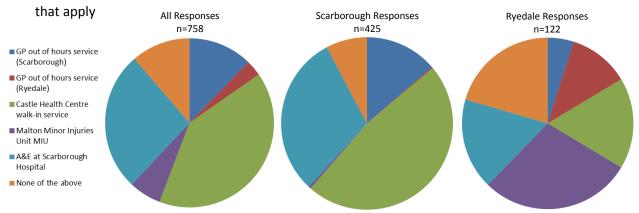
Method of Engagement	Participants
Consultation document questionnaire	524
(online, and hard copy)	
Public Meetings	126
Focus Groups	27
Travel Questionnaire	47

11.3 Consultation Questionnaire

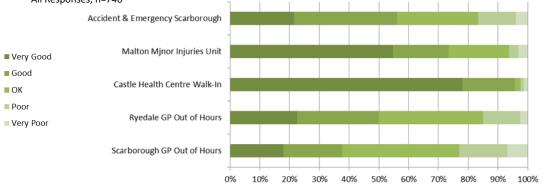
The data for this questionnaire was split into Scarborough Respondents and Ryedale Respondents to note any variations between the two geographical areas. Data is displayed here as; All Responses, Scarborough Responses, and Ryedale Responses, with the exception of questions 2, 3. Responses from those that reside outside Scarborough and Ryedale area, or those who did not disclose their postcode or GP, only make up the "All Responses" cohort.

Part 1: Your experience of current urgent care services

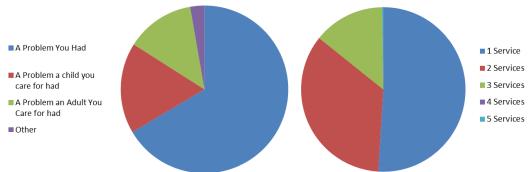
1. Have you used any of the following urgent care services in the last 2 years? Please tick all

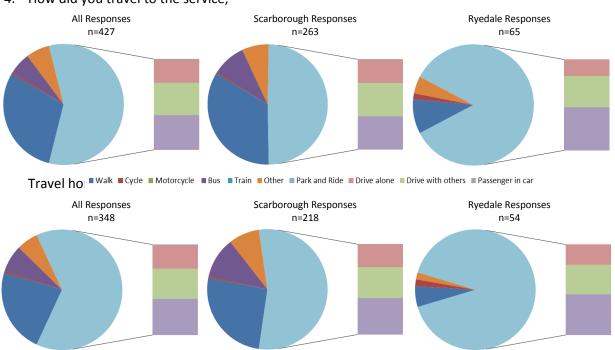


2. How would you rate your experience of these services? Please tick the appropriate boxes. All Responses, n=746



3. Thinking about the last time you attended an urgent care service, was this for: All Responses, n=401

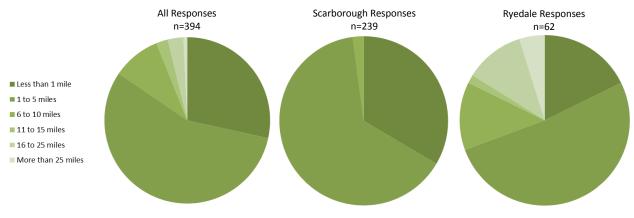




4. How did you travel to the service,

Walk Cycle Motorcycle Bus Train Other Park and Ride Drive alone Drive with others Passenger in car Please not expanded bar represents driving options; Park and Ride, Drive alone, Drive with others and passenger in car

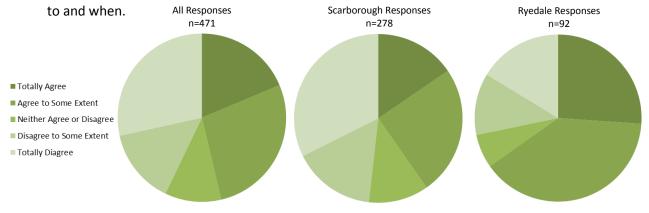
5. Approximately how far did you have to travel to access the urgent care services?

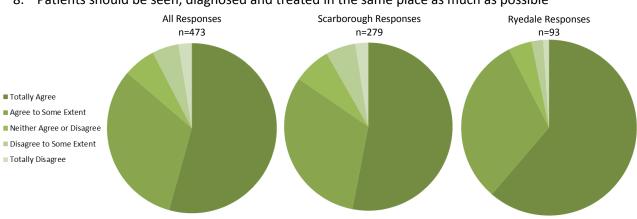


6. Which urgent care services are you most interested in as part of this survey? Due to a technical error, this question was not consistently completed and so responses have not been analysed.

Part 2: Why change

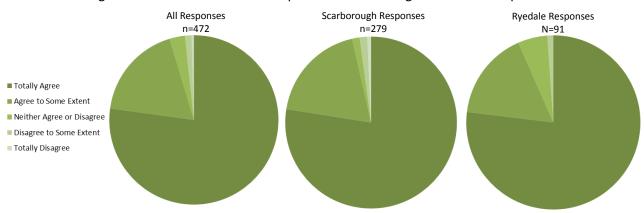
7. The current urgent care services are too complicated – it is hard to know which service to go



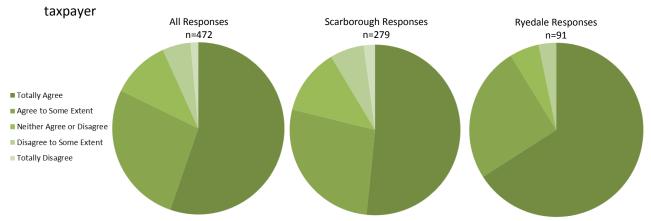


8. Patients should be seen, diagnosed and treated in the same place as much as possible

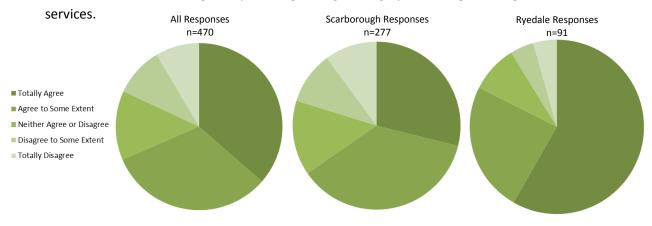
9. Something should be done to reduce the pressure and waiting times in A&E departments.



10. Health services in Scarborough and Ryedale should represent value for money for me as a

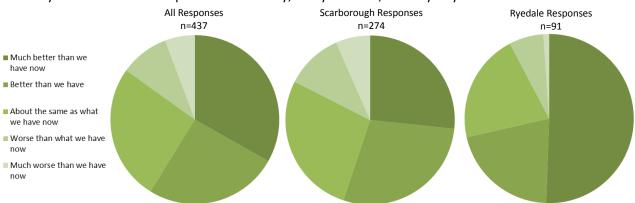


11. The Clinical Commissioning Group is doing the right thing by reviewing local urgent care



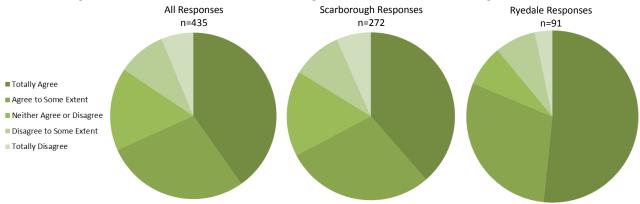
Part 3: The proposed urgent care service

12. It is proposed that there will be two urgent care centres, one in Scarborough and one in Ryedale. Both will be open 24 hours a day, 7 days a week, 365 days a year.



Frequency		Comment
+++++	7	Positive Comments about the proposal
	32	Positive Comments about Castle Health Centre
+++++++++++++++++++++++++++++++++++++++		
+++++	7	Financial Aspects, concern the new model will cost more
	1	How will this effect hospital services
	4	Impact on Castle Health Centre's other services
	1	How will you maintain the existing track record
	2	Concern that it is a money saving exercise
	2	If we lose home visits it will be worse
	2	Travelling to Scarborough Hospital would be worse
++++	6	Concern about maintaining quality
	2	Concern about the interim service (Castle Health Centre)
	1	Combining existing services to 1 centre may increase waiting times
	1	Whether the new service is better or worse than the existing
		service depends on location

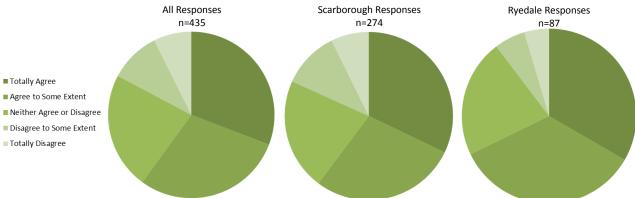
13. The urgent care centres will make it easier to get care and treatment for urgent care needs.



Page 26 | Right Care, First Time: Urgent Care Public Consultation Report

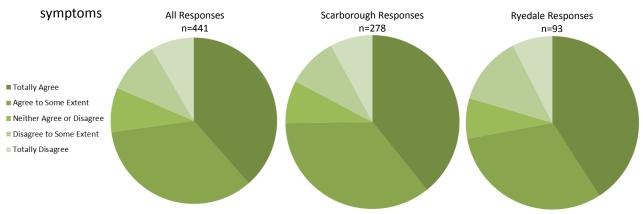
Frequency		Comment
	18	Positive comments about Castle Health Centre
	30	Dependant on location
++++++++++		
[++++++++++]	12	Increase or the same waiting
	1	People will still go to A&E if centre based at Hospital
++++	7	Dependant on Staffing
	4	Dependant on education / use of NHS 111
++++	8	Unable to say, not enough information
	3	Should be straight forward, all in one place
	1	Should run alongside A&E
	3	Dependant on staff mix
	1	Not if gap in service is not resolved

14. The urgent care centres will reduce the time it takes to get treatment for urgent care needs.



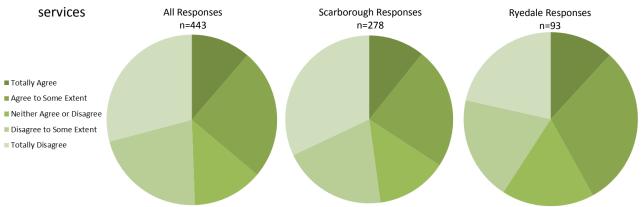
Frequency		Comment
++++++++++++++++++++++++++++++++++++	10	Dependant on how the services interact with each other
++++++++++++++++++++++++++++++++++++	15	Positive comments about Castle Health Centre
[++++++++++++++++++++++++++++++++++++	15	Dependant on location
	1	It is easier to attend hospital
	30	Dependant on service capacity
+++++		
	1	Positive comments about Scarborough A&E
[++++]	9	Dependant on education /publicity
	1	Dependant on time of day
+++++	9	Unable to say, not enough information
[++++++++++]	14	Dependant on staffing
	1	Dependant on diagnostics

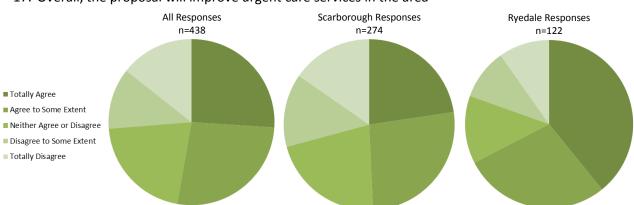
15. The urgent care centre will reduce the likelihood of people going to A&E with minor



Frequency		Comment
++++	13	Positive comments about Castle Health Centre
	33	Dependant on education /publicity
	12	Dependant on location
	1	Dependant on waiting times
	4	Dependant on service capacity
	2	People attend A&E out of convenience
++++	9	People will still go to A&E
	1	If the service is straight forward
	1	Dependant on range of services

16. I would be prepared to travel further than I do currently to access better urgent care





17. Overall, the proposal will improve urgent care services in the area

18. In terms of accessibility and safety, is there anything else you think we should consider (such as on-site parking, late night security etc)? n = 282

Frequency		Comment
	172	
	172	On-site free parking
++++ ++++ ++++ ++++		
++++++++++++++++++++++++++++++++++++		
++++++++++++++++++++++++++++++++++++		
++++ ++++ ++++ ++++		
++++++++++++++++++++++++++++++++++++		
+++++++++++++++++++++++++++++++++++++++		
	112	Security
		 Particularly at night
		For staff and patients
		Safe area
+++++++++++++++++++++++++++++++++++++++		
	3	Use of existing premises
[+ + + + + + + + + + + + + + + + + + +	35	Central / Town centre location
++++++++++++++++++++++++++++++++++++	33	Easily accessible
+++++++++++++++++++++++++++++++++++++++		Congestion
		 Disabilities, corridors, lifts
+++++	6	Tourists able to find and access
	23	Well lit
	48	Public transport links
		Through opening hours
+++++		
	1	Sited on a long term basis
	4	Well publicised / education
	1	Dean Road / Tesco site
$\begin{array}{c} +++++ \\ +++++ \\ +++++ \\ +++++ \\ +++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ ++++ \\ +++++ \\ +++++ \\ +++++ \\ +++++ \\ +++++ \\ +++++ \\ +++++ \\ +++++ \\ +++++ \\ +++++ \\ +++++ \\ +++++ \\ +++++ \\ ++++++$	18	Appropriate waiting areas
		 confidential and secure areas for children and the
		vulnerable
		Drunks in A&E
		Violent patients
		• Drugs
++++	7	Appropriate staff mix
	1	Access to diagnostics
		May be abused
	1	Access to patient records
	31	Provision for those unable to travel
+++++ +++++		Motorcycle response
	3	Provision for cyclists
	3	Guaranteed waiting times
++++	6	Good signage, within and to

		blind and deaf
[+++++++++]	13	Pharmacy
	1	Interim Service
	1	Telephone advisory service / triage
	3	Drop off zone
	1	Services for vulnerable people
		Mental Health Services
		Children's services
	1	Improved GP Access
	1	Close to A&E for those who are turned away
	1	Uncomplicated

19. Do you have any preferences for the location of the urgent care centre?

Frequency		Comment
++++++++++++++++++++++++++++++++++++	197	Scarborough Town Centre
++++++++++++++++++++++++++++++++++++		
++++++++++++++++++++++++++++++++++++		
++++++++++++++++++++++++++++++++++++		
++++++++++++++++++++++++++++++++++++		
++++++++++++++++++++++++++++++++++++		
++++ ++++ ++++ ++++		
++++ ++++ ++++ ++++		
++++ ++++ ++++ ++++		
$\frac{1}{1}$		
+++++++++++++++++++++++++++++++++++++++	16	Tourists able to find and access
++++ ++++ ++++ ++++	43	Public Transport Links
++++++++++++++++++++++++++++++++++++		
+++++++++++++++++++++++++++++++++++++++	12	Walking distance
++++ ++++ ++++ ++++	37	Parking
+++++++++++++++++++++++++++++++++++++++		
++++ ++++ ++++ ++++	30	Dean Road / St Mary's / Tesco site
	1	North side of Scarborough
++++ ++++ ++++ ++++	29	Accessible
+++++		
+++++++++++++++++++++++++++++++++++++++	17	Not at the Hospital site
+++++ ++++ +++++	29	Scarborough Hospital
<u> ++++</u>		
++++ ++++ ++++ ++++	56	Malton Hospital
++++ ++++ ++++ ++++		
<u> ++++ ++++ </u>		
++++ ++++ ++++ ++++	67	Malton
++++ ++++ ++++ ++++		
++++ ++++ ++++ ++++		
+++++		
	3	Falsgrave
	3	Pharmacy
	1	Weaoinness Old Park and Ride

	h	Footfield industrial site
_ 11	2	Eastfield industrial site
+++++	8	Outskirts of Scarborough
	1	Morrisons Scarborough
	1	Not Seamer Road
	1	Rugby Club
	1	Well Lit
	1	Norton
	1	Not Eastfield
	2	Pickering
	1	Thornton-le-dale
	1	Sainsburys Scarborough
++++	8	Cost effective / Financial consideration
++++	8	Central Ryedale
	1	Dunslow Road Industrial Estate
	1	Seamer Road
	1	Northstead
	1	Use existing buildings
	1	Planned capacity

20. Are there any other services that you would expect to be provided at the urgent care centres other than those explained in the "Right Care, First Time" document?

Frequency		Comment			
[++++++++++]	11	Dental			
	1	Tourists			
	2	X-ray			
[++++++++++]	11	Mental Health Services			
		Learning Disabilities			
		Counselling			
++++	5	Patient Education			
		Signposting			
		Self Help groups			
		Social Care Information			
	2	Services for vulnerable people			
+++++	5	Pharmacy			
	2	Home Visits			
	1	Children's Nurse			
	2	Triage			
	1	Appropriate administrative support			
	1	Physio			
	1	Occupational Therapy			
	1	Social Care			
	2	GP Out of Hours			
	1	Sexual Assault Referral Centre			
	1	Safe environment			
	2	Diagnostics			
	1	Access to patient records			
	1	Optician			

Frequency		Comment
	2	Objection to private company providing service
	8	Concern about the interim service (Castle Health Centre)
	35	Positive comments about Castle Health Centre / Keep open
	1	Concern regarding transport issues
	2	Make the service as seamless / simple as possible
	13	Positive about proposals
	8	Negative about proposals
	6	Improve access to GPs
	4	Financial Concerns
	5	Need to listen to the public
		 Consultation could have been better publicised
		 Consultation document looks to expensive
	1	Education / publicity important
	1	People will still go to A&E if centre based at Hospital
	2	Will tourists be taken into account
	3	Those under influence of alcohol or drugs should
		 not be prioritised over others
		 Or abusive patients should be charged
	2	Dependant on proper staff / skill mix
	1	Location Malton
	1	Location Scarborough town centre
	1	Clinicians should be free to make decisions
	2	Concern about capacity
	2	Concern regarding viability of Scarborough hospital /A&E
	1	Ensure international visitor health costs recouped

21. Please use the space below if you have any further comments about our proposal:

11.4 Public Meetings

Frequency		Comment
++++ ++++ ++++ 1111	19	 Interim walk in solution between October 2014 and April 2015 What will happen in the interim Complex and costly informing people of changes for a 6th month period, then having to do it all again Why the Castle Health Centre can't provide the interim solution x4 Error not resolving gap in service What will disappear with the interim solution What will happen to services for vulnerable What will happen to mental health services
++++ ++++ ++++	19	 Positive experience of Castle Health Centre Walk In Nurse practitioners were very good "If it isn't broke don't fix it"" x2 Central, public transport access x4 Central, easy for tourist x3 Drop in, open access Seen quickly, treated quickly

	T	Complex second of the data and the
		Service covers area of high depravation
		Why can't we build on existing service
		Brilliant Team
		What's wrong with the current service"
++++	7	GP Access
		Difficult to get an appointment with the GP
		GP Capacity if opening hours are extended
		Will GP access be looked into
+++++++++++++++++++++++++++++++++++++++	14	Proposal seen as an improvement
		Better environment than A&E
		• 24/7 Service x5
		Pleased to see mental health part of the plan
	2	Additional Consultation
		Location of services
		Comment on bids
1111	4	Will the new model be more expensive
		Replacing what we have with something almost the same
		Where is money coming from
	2	Impact of Walk In Centre not being recommissioned on
		Homeless provision
		• A&E
	3	How will you retain expertise of staff following decommission of
		Walk In
		• What will happen to existing staff in the current services
		 Some existing out of hours staff don't have local
		knowledge
	3	Distribution of services
		• Will the better equipped centre be based in Scarborough
		Why would there be fewer services in Ryedale
		 have you decided what services will be where
++++	7	Tender Process
		What is the deadline to finalise the tender
		• How long will the contract be for (Successive changes) x2
		What if only 1 organisation bids for the tender
		Who will be invited to tender for the new service
		Will the service specification be published
		Who would staff the services x2
		Is Castle Health Centre out of the equation
		Who writes the specification
	1	Concern expressed at services seem to be moved from Primary to
'		Secondary Care
	1	Home visits sending people to A&E from out of area could be a
		problem
	22	Services Available
		Will I be able to get and X-ray at the new centre
		 Will Nurse practitioners be part of the new service
		 Will there be a GP on duty 24/7
		 Will Emergency Dentists be part of the new service -
		Currently unable to see an emergency dentist if you
		already have a dentist in Scarborough

[
		 Pharmacy x2 Will children be able to be treated at the urgent care centre
		• Will there be a telephone triage x3
		Will there be mental health provision as part of the new
		service x3
		 Will there be emergency drug addiction support Will there be provision for these without transport x2
		 Will there be provision for those without transport x2 Will home visits be available for those unable to travel x2
		 Palliative care and End of Life care
		 Will 24 hr district Nurse be part of the new service x2
		How will the housebound fit into the new service
		(Currently served by GP and OOH)
		What diagnostics will be available
	2	How does the funding work, for people accessing services who are
	8	not from this CCG
++++	°	 Information about services important Will this cause confusion with NHS 111
		 For health care professionals and other health workers x2
		 How will you reach 18-25
		 people need to know where the right place to go is in the
		first place
		 People need to be able to determine what is urgent and
	10	what is and emergency
+++++++++++++++++++++++++++++++++++++++	16	 What will be the location criteria x2
		 City Centre good, public transport links x 2
		 Scarborough Hospital difficult to get to unless you have a
		car
		• Car parking x2
		 Transport across Ryedale x2
		 Reduce travel to York and Scarborough, improved service in Malton
		 Important to consider tourist access x2
		Public transport access, eves and weekends
		Needs to take seasonal traffic into consideration Consource all convicts will be beseted at the block of a
		 Concern all services will be located at the Hospital end of town
++++	6	consultation Process
		How will the final decision be publicised
		 Is this meaningful or have the decisions already been
		made
		 A feeling more information needed give constructive feedback
		Where were the meetings publicised, didn't know about it
		Will criteria be linked to consultation findings
		Have you consulted with Healthwatch
	1	Have you consulted linked Healthcare providers eg YAS How can you guarantee the convice will be enon in April 2015 if
	4	How can you guarantee the service will be open in April 2015 if you don't know where it will be
L	1	

		 Does the deadline preclude a new build x3 			
	1	Will GP's be able to use the diagnostic services provided by the			
		Urgent Care Centre			
	1	Difference in existing service coverage (opening hours)			
	3	Long term viability			
		Malton Hospital			
		Scarborough A&E			
		Castle Health Centre x2			
++++	6	Will the service have access to patient records			
		 How quickly will the GP have access to documentation if I 			
		attend the service			
		Continuity of care			
11	2	CCG Financing			
		 Will the deficit effect the amount of funding for these 			
		proposals			
		 Will the central funding be recalculated 			
		 Is "sparcity value" funding available 			
	1	Will we still ring 111 for advice			
111	3	Concern over how model developed			
		How does Corby compare with Scarborough			
	3	Presentation			
		Concern around someone with a serious compliant			
		attending in error passing away in transit to A&E			
		Will transferring people between UCC and A&E put			
		pressure on YAS			
		Will YAS determine whether someone goes to A&E or the			
		Urgent Care Centre			
		 How will you deal with under presentation is someone 			
	3	who should present but thinks they will just wait for GP			
111	3	 Case for Change Is the driver financial 			
		 Is it quality, have people complained x2 If is financial saving will quality suffer 			
		 If is financial saving will quality suffer If it is quality driven how can you save menoy 			
		 If it is quality driven how can you save money 			

11.5 Focus Groups

Health services identified unprompted

Frequency		Service
	1	Minor Injuries Unit
	1	Orthodontics
	1	Paramedics
	2	Hospital
	2	Dentist
	4	Doctor / GP
	1	Mental Health (Cross Lane)
	3	A&E
	1	Fracture Clinic

4	Walk in
1	Health Visitors
1	Social Workers
1	Pharmacy
2	111
2	Physiotherapy
1	Opticians
1	Hearing Aids
1	Coast call

Services chosen in response to scenarios, the scenarios can be found on page 38.

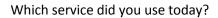
Scenario 1 – James			Scenario 2 - Alex		
Frequenc	y	Service - Unprompted	Frequency		Service - Unprompted
	4	A&E		3	GP III
	2	Walk In		1	MIU
	1	MIU		2	A&E II
	1	GP		2	Walk In II
				3	Not A&E III
					- Although a lot would go
				1	Paramedic
Frequenc	y	Service - Prompted	Frequence	су	Service - Prompted
	2	Walk In		2	Self Care (Pharmacy) II
	1	111		2	GP II
	1	A&E if late night		2	111 II
	2	A&E Need x-ray		1	A&E
	2	MIU Need x-ray			 Never know with animal bite
Scenario 3 – Mrs Nicholls				Scenario 4 - Hayley	
Frequenc	Frequency Service - Unprompted		Frequence	су	Service - Unprompted
	4	A&E (Due to age)		2	GP (Home Visit)
	1	Paramedic		3	A&E
	1	GP Home Visit		2	111
	1	Ring Relative		1	Self Treat
Frequenc	y	Service - Prompted	Frequence	су	Service - Prompted
	1	MIU		2	111
	3	A&E (Age)		2	Self-care
	1	Self care		2	GP - Home Visit
	1	111		1	Not A&E
	1	A&E Last resort		1	A&E if really worried
		(Old and young worry the same)			

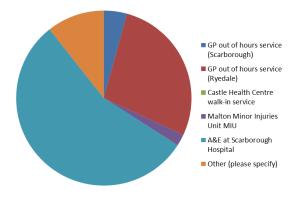
Comments about proposals

Frequency	Comment			
	Positive about plans			
	Location			
	How far will we have to travel			
	 Transport links, bus route free parking 			
	Quicker if properly resourced (Staff diagnostics)			

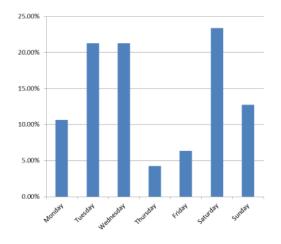
	 Simpler 24/7 Easier, more likely to use I don't know if things are open – go to A&E If you'll be escalated if serious might as well go to UCC
1111	 A&E Should reduce A&E Attendance Reduce waiting Better than going to A&E because of the drunks
	EducationPeople don't know what is serious
	What if it is worse

11.6 Travel Questionnaire

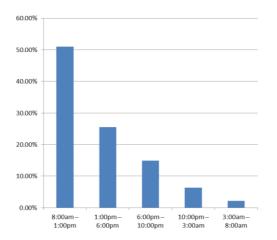




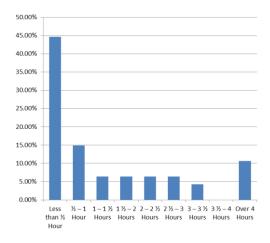
What day of the week did you attend?

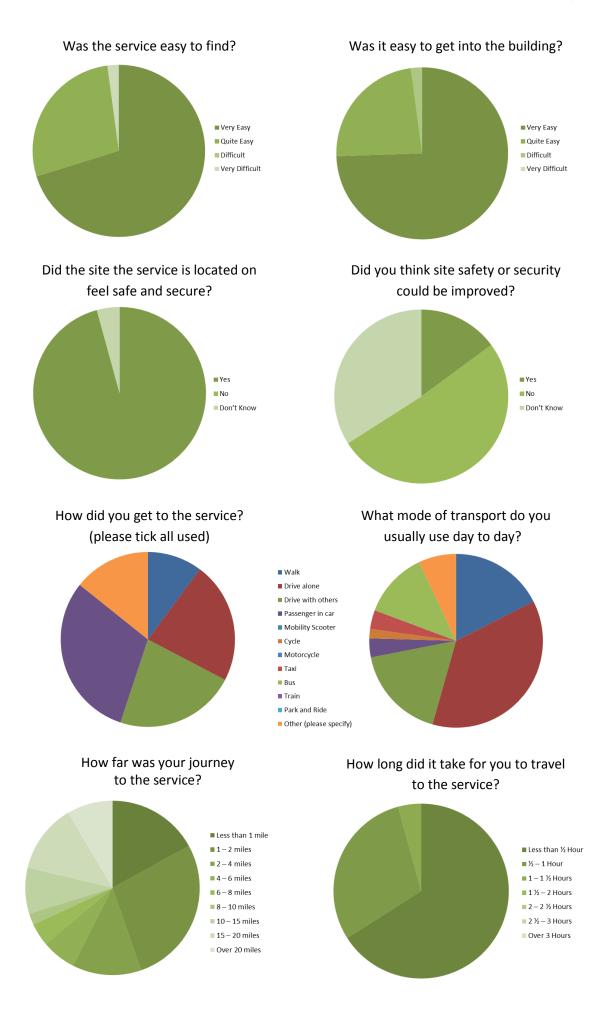


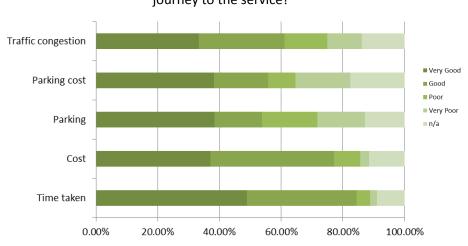
What time of day did you attend?



How long did you spend at the service?







Please rate the following aspects of your journey to the service?

12.0 Appendices

i. Focus group scenarios

Scenario 1 – James

James 14, lives in Malton with his mum, likes football, and plays for his local team on Sunday mornings. At last week's game James fell awkwardly onto his side. The game was stopped, and the coach was worried he had broken his wrist. James needs to get his wrist examined urgently.

Scenario 2 – Alex

Alex is 31, has a cat called Sammy. One night Sammy ran out into the garden and hid in a bush. When Alex tried to get her out, she was startled and bit Alex's hand. It swelled up straight away and Alex was worried it might be infected.

Scenario 3 - Mrs Nicholls

Mrs Nicholls is 85. She was cooking tea one evening when she spilt boiling water on her arm. She ran it under the cold tap for a long time but the pain was unbearable. She couldn't wait until the next day.

Scenario 4 – Hayley

Hayley is 7. She was sent home from school; she wasn't feeling well and had a fever. Her mum put her to bed, but her temperature got worse as the night went on. Her Mum started to get really worried.

ii. Is A&E for me? Leaflet

Other local health services:

Stop Smoking

The North Yorkshire NHS Stop Smoking Service offers support through one-to-one appointments, drop-in clinics and occasional group clinic courses. Stop smoking advisors can also give you information about medications on prescription to help you stop smoking and can assist you in getting a prescription. Telephone 0300 303 1603 to find out more and book your place.

Dental

Dental practices are normally open during the daytime and sometimes at weekends. If you have a problem outside these hours, you may need to be seen urgently.

If you're in pain, you can first try helping yourself by taking painkillers. If you feel the problem can wait until normal practice hours, you can call NHS 111 for advice.

Sexual Health

Self-care

and plenty of rest

www.nhs.uk

NHS 111

Sexual health services offer confidential advice and information on contraception, sexually transmitted infections, pregnancy choices and planning a pregnancy.

We have a number of sexual health clinics across the area, many of which offer walk-in services which are available to everyone.

To find your nearest Sexual Health Clinic visit www.yorsexualhealth.org.uk

Hangover? Grazed knee? Sore throat?

Self-care is the best choice to treat very minor illnesses, ailments and injuries. A range of common illnesses and complaints, such as coughs, colds, sore throats and upset stomachs and aches and pains can be treated with a well-stocked medicine cabinet

Help stop the spread of infection: If you have sideness and dianthoea don't go to your GP practice or hospital, instead drink plenty of fluids and call your GP pradice If you are worried, especially if you have other health conditions.

For more information about self-care visit



This leaflet can help you to find the best NHS health service for you - meaning you don't spend time waiting in A&E if you don't need to.

Choosing the right health service when you are unwell or injured allows busy NHS services to help the people who need them most.

For more information about local services:

www.scarboroughryedaleccg.nhs.uk

🥣 @SRCCG

www.facebook.com/SRCCG

IS A&E FOR ME ? Scarborough and Ryedale Clinical Commissioning Group

Your Guide to Local Health Services

in Scarborough and Ryedale

If you would like this information in alternative formats or languages contact the CCG on 01723 343660 or email SCRCCG.enquiries@nhs.net

The design of this leaflet has been reproduced with the consent of NHS Worcestershire Ref:SR002

Your local high street pharmacy can provide confidential, expert advice and treatment for a range of common illnesses and complaints, without having to wait for a GP appointment or go to your A&E.

Pharmacists can also dispense repeat prescriptions without the need to visit your GP speak to your GP or pharmacist to arrange this.

To find your nearest local pharmacy visit

Minor Injury Units (MIUs) offer fast, convenient and expert care for minor illnesses and ailments including cuts, grazes, wounds, sprains and minor burns.

Middlecave Road, Malton, North Yorkshire, YO17 7NG, Tel: 01653 693041 A Walk-in Centre is located at: York Place.

Minor Injury Unit (MIU)

and Walk-in Centre

Cut? Sprain? Minor burn?

A MIU is located at:

Scarborough, YO11 2NP, Tel: 0330 1239278

www.nhs.uk

Ľ*

Your Local Pharmacy

Need to talk to an expert?

Your GP

÷

Ç,

Illness or Injury that won't go away? If vou have an illness or iniury that w

www.scarboroughryedaleccg.nhs.uk

If you have an illness or injury that won't go away, make an appointment with your GP. They provide a range of services by appointment and when absolutely essential can make home visits.

If you need urgent medical care when your surgery is closed (and it can't wait until the morning) call your surgery number and you will receive information on how to access the care or advice you need.

To find your nearest GP service visit www.nhs.uk

A&E and 999

Difficulty breathing? Heavy bleeding? Chest pains?

Accident and Emergency departments and the 999 ambulance service should only be used in a critical or life-threatening situation. Dialling 999 and stating an emergency situation will result in a response vehicle being sent to your location.

A&E departments are located in:

Scarborough Hospital, Woodlands Drive, Scarborough, North Yorkshire, YO12 6QL, Tel: 01723 368111

York Hospital, Wigginton Road, York, North Yorkshire, YO31 8HE, Tel: 01904 631 313

Need medical advice quickly? When you call NHS 111 you will speak to an

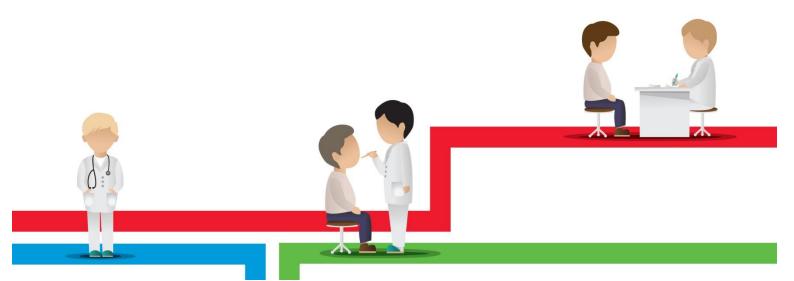
adviser who will help you decide what medical help you need, tell you where you need to go to get medical help and transfer you to the service you need.

You should use the service if you urgently need medical help or advice but its not lifethreatening.

Calls to 111 are free, including from mobiles, 24 hours a day, 365 days a year.

www.scarboroughryedaleccg.nhs.uk

If you would like this document in a different format, for example, large print, Braille or in a different language, please contact NHS Scarborough and Ryedale CCG on 01723 343660 or email SCRCCG.enquiries@nhs.net





NHS Scarborough and Ryedale **Clinical Commissioning Group**

Our journey to improve urgent care

Our public consultation, which ran between 6 January 2014 and 30 March 2014, focused on hearing peoples' view towards developing a more integrated urgent care service for the people of Scarborough and Ryedale. This map explains the journey we have taken so far.

What is urgent care?

For a sudden illness or injury that needs treating fast, but is not considered to be a 999 emergency. Current local services include:

- Walk-in at Castle Health Centre
- Malton MIU 0
- GP out-of-hours service

- Online and paper surveys
- 4 Focus groups
- 5 public meetings
- Press releases, radio interviews and newspaper adverts
- Tweets and facebook posts
- Posters and flyers

How we encouraged people to get involved:

Who else did we talk to?

- North Yorkshire County Council Scrutiny of Health Committee
- Scarborough Borough Council Heath and Wellbeing Committee
- Scarborough Urban Area Forum
- Local GPs and other healthcare professionals

What were the main findings?

- Location of the new urgent care centres is crucial - they need to be easily accessible and have free parking as most people access them by car
- There should be no gap in services between existing contracts ending and the new service launching
- People are concerned about any impact on other services provided by Castle Health Centre
- The new service must cater for tourists to the area
- People are generally happy with the current level of service so the new service must be of the same quality
- Patients need better access to their own GP - ie more appointments
- Concerns over the ability to adequately staff the new centres
- The need to educate people about the new service once launched
- Sharing of medical records would make getting the right care, first time, more likely

Jhanks to everyone who has been involved!



We wanted to review urgent care services because:

- The contracts for the walk-in service at Castle Health and GP out-of-hours contract are coming to an end
- There is growing pressure on A&E departments from people attending with non-emergency needs
- People are unsure which service to access for their needs which leads to poor patient experiences

The numbers:



consultation documents 5,000 distributed

571 completed surveys

www.scarboroughryedaleccg.nhs.uk

Next steps

• Development of service

Clinical assurance process

identify preferred provider

campaign in run-up to new

service launching in April

Procurement process to

Public awareness

5

- Public feedback events
- 724 Primary contacts
- 168 People attended meetings
 - 1,007 unique web hits